

## Message Text

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45

ORIGIN IO-14

INFO OCT-01 AF-10 ISO-00 AID-20 LAB-06 SIL-01 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 OTPE-00

DOT-00 SPM-01 COME-00 CIEP-02 OMB-01 TRSE-00 XMB-07

HEW-08 EB-11 IGA-02 STR-08 AGR-20 /208 R

DRAFTED BY IO/CMD:ROBLUCKER/DD

APPROVED BY IO/CMD:JWMCDONALD, JR.

AF:BSTOKES

AFR/NARA:MMOULD

O/LAB:DGOOD

IO/CMD:AYODER

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R 081506Z NOV 73

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA

INFO USMISSION USUN NEW YORK

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E.O. 11652: N/A

TAGS: ECA, OTRA (GARDINER, R.K.A.)

SUBJECT: VISIT OF ECA EXECUTIVE SECRETARY ROBERT  
GARDINER TO WASHINGTON

1. DURING VISIT TO WASHINGTON OCTOBER 31 AND NOVEMBER 1,  
GARDINER HAD MEETINGS WITH AF ASSISTANT SECRETARY NEWSOM  
AND DEPUTY ASSISTANT SECRETARY ROBERT SMITH, AID  
ADMINISTRATOR DANIEL PARKER AND ASSISTANT ADMINISTRATOR  
SAMUEL ADAMS, IO DEPUTY ASSISTANT SECRETARY ROY MOREY AND  
COORDINATOR FOR MULTILATERAL DEVELOPMENT JOHN W.  
MCDONALD, JR., AND WITH O/LAB DIRECTOR DALE GOOD TOGETHER  
WITH O/LAB AND LABOR DEPARTMENT OFFICIALS. LUNCHEONS  
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WERE HOSTED BY IO ASSISTANT SECRETARY POPPER AND AFR/NARA

DIRECTOR ULLMONT JAMES.

2. IN AN HOUR-AND-HALF MEETING WITH INTERAGENCY GROUP OF ALMOST FIFTY MIDDLE-LEVEL OFFICIALS, GARDINER SPOKE PRIMARILY AS A REPRESENTATIVE OF ALL OF AFRICA AND ONLY SECONDARILY AS HEAD OF ECA, COVERING THE PRINCIPAL CURRENT ECONOMIC AND SOCIAL CONCERNS OF THE CONTINENT. HE MADE AN IMPRESSIVE AND STATESMANLIKE SHOWING AT THIS WELL-ATTENDED SESSION. HIS REMARKS WERE DIRECTED AT SAHELIAN CRISIS AND RELATED PROBLEM OF IMPROVEMENT OF RURAL INFRA-STRUCTURE; TRANS-WEST AFRICAN AND TRANS-AFRICAN HIGHWAYS; FINANCING OF PAN-AFRICAN TELECOMMUNICATIONS NETWORK; POPULATION, INCLUDING NEED FOR PROGRAMS

FOR REDUCTION OF INFANT MORTALITY AND IMPROVEMENT OF MATERNAL HEALTH; AFRICAN ROLE IN INTERNATIONAL TRADE NEGOTIATIONS; INTERNATIONAL COCOA AGREEMENT, EXPRESSING HOPE U.S. WOULD SUBSCRIBE IN SOME WAY; AFRICAN DEVELOPMENT BANK, EXPRESSING HOPE THAT U.S. WOULD PARTICIPATE IN AFRICAN DEVELOPMENT FUND (WE LATER INFORMED GARDINER THAT SENATOR HUMPHREY HAD INTRODUCED BILL WHICH, IF PASSED BY CONGRESS, WOULD AUTHORIZE U.S. CONTRIBUTION OF DOLS 15 MILLION OVER THREE-YEAR PERIOD). FOLLOWING HIS OVERVIEW REMARKS, GARDINER RESPONDED TO QUESTIONS ON WIDE VARIETY OF TOPICS INCLUDING OAU/ECA RELATIONS (IMPROVING); STATUS OF UNDATS; LAND MANAGEMENT AND RURAL DEVELOPMENT; TRANSPORTATION SYSTEMS MANAGEMENT; POSSIBILITY OF TREATING TRANS-AFRICA HIGHWAY AS A DEVELOPMENT CORRIDOR; URBAN TRANSPORTATION PROBLEMS; SOCIAL SECURITY PROGRAMS IN AFRICA; MANPOWER TRAINING; THE LOT OF AFRICAN WOMEN; RELATION BETWEEN POPULATION GROWTH RATE AND ECONOMIC GROWTH (GARDINER NOTED THAT AFRICAN POPULATION GROWTH RATE EXCEEDS AGRICULTURAL PRODUCTION GROWTH RATE AND THAT ILLITERACY RATE IS INCREASING; OBSERVED THAT AFRICAN POPULATION WILL REACH 850 MILLION BY YEAR 2000 AND THAT THERE IS LITTLE TO BE DONE TO ALTER THIS PROSPECT IN VIEW OF CURRENT AGE PATTERN WHERE 40-45 PERCENT OF POPULATION IS UNDER 15); IBRD RIVER BLINDNESS PROJECT; CLEARANCE WITHIN USG OF OFFERS LIMITED OFFICIAL USE

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TO ECA OF U.S. BILATERAL COOPERATION OR ASSISTANCE (GARDINER SPOKE OF HIS DIFFICULTIES WITH ASSISTANCE OFFERS WHICH ARE NOT COORDINATED IN STATE/AID AND CHanneled THROUGH EMBASSY OR ADDIS ABABA.

3. IN A SMALLER SESSION THE FOLLOWING DAY WITH STATE, O/LAB AND LABOR DEPARTMENT GROUP, O/LAB PROGRAM WITH ECA IN WOMEN'S ACTIVITIES AND TRAINING SEMINARS WAS

DISCUSSED IN MORE DETAIL. GARDINER WARMLY WELCOMED U.S. ASSISTANCE TO WOMEN'S PROGRAM, EXPRESSED HOPE THIS PROGRAM WOULD BECOME PERMANENT ECA FEATURE WHILE NOTING IT UNCERTAIN WHETHER SWEDES WILL CONTINUE FUNDING OF MISS SNYDER'S POSITION IN THIS AREA.

4. IN INDIVIDUAL DISCUSSIONS WITH HIGH-LEVEL OFFICIALS, GARDINER GAVE MUCH ATTENTION TO THE SAHELIAN PROBLEM, PARTICULARLY EMPHASIZING NEED TO COORDINATE U.S. EFFORTS WITH THE UN. GARDINER WAS INFORMED THAT WE INTEND TO DO SO, BUT THAT WE HAVE DOMESTIC REQUIREMENTS FOR U.S. TO BE VISIBLY INVOLVED IN SAHELIAN PROGRAM.

5. GARDINER NOTED FREQUENT PRESSURES ON HIM, EVEN FROM NEW YORK, TO "COOPERATE" WITH OAU. HE NOTED THAT

RELATIONS WITH OAU IMPROVING AND THAT HE IS PREPARED FOR COOPERATION BUT NOT TO EXTENT THAT UN (ECA) MONEY BE SPENT AT DIRECTION OF OAU. GARDINER'S VIEW IS THAT OAU WISHES VIS-A-VIS ECA SHOULD BE EXPRESSED THROUGH MEMBER GOVERNMENTS' REPRESENTATIVES TO ECA RATHER THAN THROUGH OAU FORUM.

6. IN DISCUSSION OF ETHIOPIAN DROUGHT, GARDINER NOTED THAT STEADMAN OF UNDP HAD PREPARED A REPORT ON IT AND DUNCAN OF EMBASSY ADDIS WOULD BE PROVIDED A COPY TO SEND TO ASST. SECRETARY NEWSOM.

7. IN DISCUSSION OF POPULATION MATTERS, MCDONALD EXPRESSED VIEW IT IS UNWISE TO HOLD A PLANNED SECOND AFRICAN POPULATION CONFERENCE IN MAY 1973 JUST PRIOR TO WORLD POPULATION CONFERENCE. GARDINER SAID HE LIMITED OFFICIAL USE

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HAD LITTLE CHOICE BUT TO FOLLOW CARRILLO-FLORES' WISHES IN THIS MATTER, BUT AGREED TO SUGGESTION THAT GARDINER INVOLVE HIMSELF IN PROJECT WITH VIEW TO DOWNGRADING PROPOSED MEETING TO AN INFORMAL CONSULTATION OF PERSONS CHOSEN BY GARDINER.

8. GARDINER'S SUCCESSFUL VISIT CULMINATED IN SIGNING BY GARDINER AND DR. ADAMS ON NOVEMBER 1 OF AID/ECA BILATERAL ASSISTANCE AGREEMENT FOR FY-1974. SINGLE AGREEMENT PROVIDES DOLS 250,000 FOR USUAL BILATERAL PROJECTS, PLUS CONTEMPLATED ONE MILLION DOLLARS FOR FUNDING OF MULTI-DISCIPLINARY DEVELOPMENT ADVISORY TEAMS (DATS) FOR SERVICES PRIMARILY TO LEAST DEVELOPED AMONG DEVELOPING COUNTRIES OF AFRICA. AGREEMENT ALSO DESCRIBES O/LAB PROGRAM FOR WOMEN'S ACTIVITIES, BUT FINANCING THEREFORE

IS ADDITIONAL TO AND HANDLED SEPARATELY FROM MAIN BODY  
OF FUNDS WHICH WILL BE TRANSFERRED TO MULTILATERAL UN  
TRUST FUND TO WHICH FY-1973 FUNDS TRANSFERRED. RUSH

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